

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT SAFETY ELEMENT 4.2.3 - TRAINING OF FLIGHT CREWMEMBERS JOB AID Revision 1

The Federal Aviation Administration (FAA) is proactively moving away from compliance-based safety surveillance programs to Systems Safety Risk Management programs to eliminate air carrier's accidents and incidents. System Safety Risk Management programs was initial implemented with all CFR Part 121 air carriers and are now being applied to CFR Part 135 air carriers.

The FAA reached the limit of its ability of utilizing compliance-based oversight programs in 1996 for CFR Part 121 air carriers. Compliance-based oversight program repeated the same surveillance activities without identifying the actual root causes that could lead to an unsafe operating practice and/or accident. It was based on only looking at meeting the minimum standards established by the rules and regulations. To react to any identified unsafe condition, new rules and regulations had to be enacted, which could expand over many years. The compliance-based oversight system was not an effective means in reducing the causal factors that lead to air carrier accidents.

System Safety Risk Management program, known as Surveillance Evaluation Program (SEP), was implemented in 2001, for CFR Part 121 air carriers to assess how an air carrier operations and maintenance organizations were operating as an integrated whole safety system. For their system to be considered safe, they have to be proactive in identifying potentially unsafe hazards and risk and mitigate it to a safe state. Safety must be built into the air carriers systems by addressing the FAA's primary seven System Elements and their associated sub-elements. Each System Element identifies questions regarding the effectiveness of that system by addressing the following topics of: Responsibility, Authority, Procedures, Control, Process Measurement, and Interfaces.

In 2004 the FAA and the Helicopter Safety Advisory Conference (HSAC) established a workgroup to assess the reasons for the increase of helicopter accidents occurring in the Gulf of Mexico and develop intervention strategies. From this workgroup two of the primary root causes of Gulf of Mexico helicopter accidents are "Operator's not following Proper Procedures as an Operational Organization" and with "Poor Judgment/Incorrect Decisions – Operations (pilots)". These root causes resulted in the development of intervention questions for each of the applicable System Safety Attributes under System Safety Element 4.2.3, FLIGHTCREWMEMBER TRAINING.

The primary Safety Attribute questions defined within the System Safety Element will determine if an Operator's Policies and Procedures are adequately defined in having a System Safety program; the ability to identify Risk in its daily operations; and being able to mitigate that risk to prevent the future occurrences and/or accidents.

**FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT
SAFETY ELEMENT 4.2.3 –TRAINING OF FLIGHT CREWMENBERS JOB AID**

ELEMENT SUMMARY INFORMATION

A “YES” response to the questions means compliance with the statement or indicates the requirements were met. A “NO” response always indicates a negative response to the question and also means the requirements were not met. The air carrier is not complying with the requirements of the Safety Attribute question or the system is weak or inadequate in the area being evaluated. An explanation should always occur with a “NO” response.

Specific Regulator Requirements (SRR):

135.321
135.323
135.324
135.325
135.327
135.329
135.331
135.333
135.335
135.337
135.338
135.339
135.340
135.341
135.343
135.345
135.351
135.347
135.353

Other CFRs and/or FAA Guidance:

FAA Order 8400.10, Volume 3, Chapter 2 – Training Programs and Airman Qualifications
AC 120-35C
PTS FAA-S-8081-16

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT

4.2.3 Training of Flight Crewmembers

SECTION 1 – RESPONSIBILITY ATTRIBUTE

Objective: To determine if there is a clearly identifiable qualified and knowledgeable person who is accountable for the quality of the Training of Flight Crewmembers.

To meet the objective, the auditor will accomplish the following task:

1. Identify the person who is responsible for the quality of the Training of Flight Crewmember process.
2. Review the description in the manual that delineates the duties and responsibilities of the person.
3. Evaluate the person’s qualifications and work experience (or resume if appropriate).
4. Review the appropriate organizational chart.
5. Discuss the Training of Flight Crewmember process with the person.

To meet the objective, the auditor will determine and record answers to the following questions:

1. Is there a clearly identifiable person in management who is answerable for quality of the Training of Flight Crewmember processes?	Yes No (explain)
2. Does the person understand the Procedure Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
3. Does the person understand the Control Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
4. Does the person understand the Process Measurement Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
5. Does the person understand the Interface Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
6. Is the responsibility of this position clearly documented in the air carrier’s manual?	Yes No (explain)
7. Are the qualification standards for this position clearly documented?	Yes No (explain)
8. Are the qualification standards for this position appropriate for the duties that are assigned?	Yes No (explain)
9. Does the person meet the qualification standards?	Yes No (explain)
10. Does the person know acknowledge that he/she has responsibility for the Training of Flight Crewmember process?	Yes No (explain)
11. Does the person know who has the authority to establish and modify the Training of Flight Crewmember process?	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT**4.2.3 Training of Flight Crewmembers****SECTION 2 – AUTHORITY ATTRIBUTE**

Objective: To determine if there is a clearly identifiable qualified and knowledgeable person who has the authority to establish and modify the Training of Flight Crewmembers process.

To meet the objective, the auditor will accomplish the following task:

1. Identify the person who has the authority to establish or modify the Training of Flight Crewmember process.
2. Review the description in the manual that delineates the duties and responsibilities of the person.
3. Evaluate the person's qualifications and work experience (or resume if appropriate).
4. Review the appropriate organizational chart.
5. Discuss the Training of Flight Crewmember process with the person.

To meet the objective, the auditor will determine and record answers to the following questions:

1. Is there a clearly identifiable person who has the authority to establish and modify the air carrier's policies for the Training of Flight Crewmember process?	Yes No (explain)
2. Does the person understand the Procedure Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
3. Does the person understand the Controls Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
4. Does the person understand the Process Measurement Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
5. Does the person understand the Interface Attributes associated with the Training of Flight Crewmembers process?	Yes No (explain)
6. Is the authority of this position clearly documented in the air carrier's manual(s)?	Yes No (explain)
7. Are the qualifications standards for this position clearly documented?	Yes No (explain)
8. Are the qualification standards for this position appropriate for the duties that are assigned?	Yes No (explain)
9. Does the person meet the qualifications standard?	Yes No (explain)
10. Does the person acknowledge that he/she has authority for making changes to the Training of Flight Crewmembers process?	Yes No (explain)
11. Does the person know who has the responsibility for the Training of Flight Crewmember process?	Yes No (explain)
12. Are the procedures for delegation of authority clearly documented for the Training of Flight Crewmembers process?	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT

4.2.3 Training of Flight Crewmembers

SECTION 3 – PROCEDURES ATTRIBUTE

Objective: To determine if the company has documented procedures for accomplishing the Training of Flight Crewmembers process.

To meet the objective, the auditor will accomplish the following task:

1. Review the documented instructions and information related to the Training of Flight Crewmembers process to ensure that they contain who, what, where, when, and how.
2. Discuss the Training of Flight Crewmembers process with appropriate personnel to gain an understanding of the procedures.
3. Observe the Training of Flight Crewmembers process with appropriate personnel to gain an understanding of the procedures.

To meet the objective, the auditor will determine and record answers to the following questions:

1. Do written procedures exist to achieve the desired result of the Training of Flight Crewmembers process?	Yes No (explain)
1.1. Do written procedures exist to address abnormal training requirements? (e.g., Line Operational Simulations: Line Oriented Flight Training, Special Purpose Operational Training, Line Operational Evaluation. [SRR 135.335, 135.337, 135.338, 135.339,135.340] [AC120-35C]	Yes No (explain)
1.2. Do written procedures exist to address the maintenance and distribution of training program manuals? [SRR 135.323, 135.324, 135.327, 135.329]	Yes No (explain)
1.3. Do written procedures exist to ensure that training programs are evaluated for compliance with the CFR? [SRR 135.325]	Yes No (explain)
1.4. Do written procedures exist to adapt the Flight Crewmember training program to changes in the air carrier’s environment? [SRR 135.325]	Yes No (explain)
1.5. Do written procedures exist to obtain approval prior to implementing changes to training? [SRR 135.325, 135.327]	Yes No (explain)
2. Do the procedures identify: Who, what, where, when and how?	Yes No (explain)
3. Are the procedures in compliance with the CFR(s)? [SRR135.325, 135.331, 135.333]	Yes No (explain)
4. Do the procedures conform to other written guidance (e.g., Operations specifications, FAA Orders, Airworthiness Directives, Advisory circulars, Handbook Bulletins, Directives, and Manufacturer’s Recommendations?) [SRR 135.325, 135.327]	Yes No (explain)
5. Does the air carrier have the resources to support the written procedures for the Training of Flight Crewmember process? [SRR 135.323]	Yes No (explain)
6. If alternate procedures exist for use during irregular conditions, do they achieve the same desired results as the primary procedures so that an equivalent level of safety is maintained? (e.g., a manual system used as a result of equipment failure.)	Yes No (explain)
7. Are the procedures published in different manuals relating to the Training of Flight Crewmembers process consistent? [SRR 135.324, 135.325, 135.327]	Yes No (explain)
8. Does the air carrier have a documented method for assessing the impacts of procedural changes to the Training of Flight Crewmember process?	Yes No (explain)
9. Does the air carrier train and/or test for Vortex Ring State (LTE and settling with power) during GOMEX / helideck operational environment and demonstrated to recognize it in the aircraft or in a simulator? [PTS FAA-S-8081-16]	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT**4.2.3 Training of Flight Crewmembers****SECTION 3 – PROCEDURES ATTRIBUTE**

10. Does the air carrier train to conduct High and Low reconnaissance of the helideck for landings (winds, obstructions, direction of flight on to and off the helideck).	Yes No (explain)
11. Does the air carrier train to determine rotor clearances from obstacles for specific aircraft?	Yes No (explain)
12. Does the air carrier train to company procedures for landing more than one aircraft on an obstructed helideck?	Yes No (explain)
13. Does the air carrier train for visual illusion, spatial disorientation and aircraft recovery method?	Yes No (explain)
14. Does the air carrier train for high wind conditions?[SRR 135.293(a)(6)]	Yes No (explain)
15. Does the air carrier have identified ADM/CRM procedures for aircraft pre-flight, post flights, tie-down removals, and check list interruptions?	Yes No (explain)
16. Does the air carrier have procedures for baggage handling, storage of baggage, and secure doors prior to operation and/or during Rotor in Motion? (equipment modifications for baggage door security status and external mirrors to see baggage door) [SRR 135.87, HSAC 2004-01 Bill of Rights HSAC 2004-03 Pilot Commitment]	Yes No (explain)
17. Does the air carrier train crewmembers for fueling procedures on eliminating fuel contamination and protecting against fire? [HSAC 2004-2 Fuel Quality Control HSAC 94-1 Rapid Refueling]	Yes No (explain)
18. Does the air carrier train crewmembers to conduct operational check-flights after maintenance was performed? [SRR 91.407]	Yes No (explain)
19. Does the air carrier train aircraft systems failures during operations of offshore environment i.e. loss of hydraulics and/or tail rotor malfunction?	Yes No (explain)
20. Does the air carrier train to Touch-down Auto-Rotations?	Yes No (explain)
21. Does the air carrier train for different types of helideck and vessel operations on initial and recurrent basis? [SRR 135.293(a)(8), 135.299]	Yes No (explain)
22. Does the air carrier train for recognizing aircraft specific helideck hazards (i.e. AS-350 skid spring steel strip extension, S-76 tip path plane, and skid versus wheel gear)	Yes No (explain)
23. Does the air carrier train for environmentally specific (GOMEX) emergency procedures during initial and recurrent basis (i.e. controlled ditching, tail rotor malfunction and inadvertent IMC recovery procedures)? [SRR 135.331]	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT

4.2.3 Training of Flight Crewmembers

SECTION 4 – CONTROL ATTRIBUTE

Objective: To determine if checks and restraints are designed into the Training of Flight Crewmembers process to ensure a desired result is achieved.

To meet the objective, the auditor will accomplish the following task:

1. Review the documented instructions and information related to the Training of Flight Crewmembers process.
2. Discuss the Training of Flight Crewmembers process with appropriate personnel to gain an understanding of the controls.
3. Observe the Training of Flight Crewmembers process to gain an understanding of the controls.

To meet the objective, the auditor will determine and record answers to the following questions:

1. Are the following checks and restraints built into the Training of Flight Crewmember process:

1.1. Does the air carrier have a documented method to ensure that instructors are qualified for the modules they are instructing?	Yes No (explain)
1.2. Does the air carrier have a documented method to ensure that the required hours of training contain only information specified by regulation?	Yes No (explain)
1.3. Does the air carrier have a documented method to ensure the currency of the training program?	Yes No (explain)
1.4. Does the air carrier have a documented method to ensure that only qualified crewmembers are accepted into specific training modules?	Yes No (explain)
1.5. Does the air carrier have a documented method to ensure that tests accurately measure the training objectives?	Yes No (explain)
1.6. Does the air carrier have a documented method to ensure continued adequacy of training devices?	Yes No (explain)
1.7. Does the air carrier have a documented method to ensure that required training is conducted when due?	Yes No (explain)
2. Do the checks and restraints ensure the desired result is achieved for the Training of Flight Crewmembers process?	Yes No (explain)
3. Does the air carrier have a documented for assessing the impacts of any changes made to checks and restraints in the Training of Flight Crewmembers process?	Yes No (explain)
4. Does the air carrier have procedures defined in it's manual how supervisors are held accountable for unsafe acts?	Yes No (explain)
5. Does the air carrier have the resources to support the checks and restraints for the Training of Flight Crewmembers process?	Yes No (explain)
6. During an aircrew evaluation, are failures of a crewmember to perform up to standards documented during the evaluation and the type of remedial training that was provided also documented?	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT

4.2.3 Training of Flight Crewmembers

SECTION 5 – PROCESS MEASUREMENT ATTRIBUTE

Objective: To determine if operator measures and assesses the Training Flight Crewmembers process to identify and correct problems or potential problems.

To meet the objective, the auditor will accomplish the following task:

1. Review the documented instructions and information related to the Training Flight Crewmembers process.
2. Discuss the Training of Flight Crewmembers process with appropriate personnel to gain an understanding of the process measures.
3. Observe the Training of Flight Crewmember process to gain an understanding of the controls.

To meet the objective, the auditor will determine and record answers to the following questions:

1. Does the air carrier’s Training of Flight Crewmembers process include the following process measurements:

1.1 Does the air carrier use feedback from students, instructors, and others?	Yes No (explain)
1.2 Does the air carrier evaluate their process for implementing changes to their Flight Crewmember training program?	Yes No (explain)
1.3. Does the air carrier use phased testing to evaluate students and trends in the quality of the training program?	Yes No (explain)
1.4. Does the air carrier record instances in which attempts were made to implement changes to the training program prior to obtaining FAA approval?	Yes No (explain)
1.5 Does the air carrier use the results from their written tests to evaluate their training program?	Yes No (explain)
1.6. Does the air carrier measure performance improvement of students as a result of recurrent training (e.g., pre-testing and post-testing)?	Yes No (explain)
1.7. Does the air carrier have and method to provide feedback to the training department when deficiencies in flight crewmembers are identified?	Yes No (explain)
1.8. Does the air carrier audit its training program (check airman and simulator schools)?	Yes No (explain)

2. Does the air carrier’s Flight Crewmember Training processes include the following Process Measurements?

2.1. Does the air carrier document their Process Measurement methods and results?	Yes No (explain)
2.2. Does the air carrier audit process define the decision-making process for action plans to mitigate the identified Hazards and Risk?	Yes No (explain)
2.3. Does the air carrier take corrective actions to the Procedures or Control Attributes in response to identified Hazards/Risk discovered during audits?	Yes No (explain)
2.4. Does the air carrier re-evaluate the corrective actions to determine the following: the original hazard, consequence, severity and likelihood have been mitigated effectively?	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT**4.2.3 Training of Flight Crewmembers****SECTION 5 – PROCESS MEASUREMENT ATTRIBUTE**

2.5. Does the air carrier conduct an independent audit of Flight Crewmember Training the program at least biannually to ensure that it meet its intended function (person independent of Flight Crewmember Training)?	Yes No (explain)
2.6. Does the air carrier conduct at least 20% of its audits in a random, unannounced fashion	Yes No (explain)
3. Does the air carrier conduct nonscheduled (random) line observations of crewmembers [SRR 135.299]	Yes No (explain)
4. Does the air carrier conduct audits to assess the required Flight Crewmember Training procedures identified under Procedures Attributes?	Yes No (explain)
5. Does the company retain the records that reflect their Risk Analysis of Hazards and the how the risk was mitigated?	Yes No (explain)
6. Does the Process Measurement methods appear to be effective?	Yes No (explain)
7. Does the air carrier use their Process Measurement results to improve their programs?	Yes No (explain)
8. Are the Process Measurement results accessible to the FAA?	Yes No (explain)
9. Does the organization that conducts the process measurement have direct access to the person(s) with the responsibility and authority for the Flight Crewmember Training processes?	Yes No (explain)
10. Does the air carrier have the resources to support the Process Measurement for the Flight Crewmember Training process?	Yes No (explain)
11. Were all observations unrelated to the Process Measurement satisfactory?	Yes No (explain)
12. Are the process measurement results accessible to the FAA?	Yes No (explain)
13. Does the organization that conducts the process measurement have direct access to the person(s) with the responsibility and authority for the Operational Control processes?	Yes No (explain)
14. Does the air carrier have the resources to support the Process Measurement for the Operational Control process?	Yes No (explain)
15. Were all observations unrelated to the Process Measurement satisfactory?	Yes No (explain)
16. Best practices/favorable comments:	

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT	
4.2.3 Training of Flight Crewmembers	
SECTION 6 – INTERFACES ATTRIBUTE	
Objective: To determine if operator identifies and manages the interactions between the Training of Flight Crewmembers process and the other element processes within the operators organization.	
<i>To meet the objective, the auditor will accomplish the following task:</i>	
1. Review the documented instructions and information related to the Training of Flight Crewmembers process.	
2. Discuss the Training of Flight Crewmembers process with appropriate personnel to gain an understanding of the controls.	
3. Observe the Training of Flight Crewmembers process to gain an understanding of the controls.	
<i>To meet the objective, the auditor will determine and record answers to the following questions:</i>	
1. MEL/CDL/Deferred Maintenance (Element 1.3.5)	Yes No (explain)
2. Weight and Balance Program. (Element 1.3.17)	Yes No (explain)
3. Flight crewmember Flight/Duty/Rest Time (Element 6.1.2)	Yes No (explain)
4. Pilot Operating Limitations/Recent Experience (Element 4.3.1)	Yes No (explain)
5. Maintenance Control (Element 7.1.6)	Yes No (explain)
6. Training of Check Airmen and Instructors (Element 4.2.7)	Yes No (explain)
7. Simulators/Training Devices (Element 4.2.8)	Yes No (explain)
8. Outsource Crewmember Training (Element 4.2.9)	Yes No (explain)
9. Appropriate airman/Crewmember checks and Qualification (Element 4.3.2)	Yes No (explain)
10. Director of Safety (Element 7.1.3)	Yes No (explain)
11. Director of Operations (Element 7.1.4)	Yes No (explain)
12. Chief Pilot (Element 7.1.5)	Yes No (explain)
13. Safety Program (Element 7.2.1)	Yes No (explain)
14. Manual Currency (Element 2.1.1)	Yes No (explain)
15. Content consistency Across Manuals (Element 2.1.2)	Yes No (explain)
16. (Manual) Distribution (Element 2.1.3)	Yes No (explain)
17. (Manual) Availability (Element 2.1.4)	Yes No (explain)

FAA/HSAC PART 135 SYSTEM SAFETY RISK MANAGEMENT**4.2.3 Training of Flight Crewmembers****SECTION 6 – INTERFACES ATTRIBUTE**

19. List any additional interfaces identified.	Yes No (explain)
20. Are there written procedures for the use of air carrier personnel in the application of these interfaces?	Yes No (explain)
21. Are there controls to ensure that interfaces occur?	Yes No (explain)
22. Are the interfaces between the Training of Flight Crewmembers process and other processes treated consistently in the Manual(s)?	Yes No (explain)